



**U.S. Forest Service
Briefing Packet**

2005 Rainbow Family Gathering

Prepared by the National Incident Management Team



United States
Department of
Agriculture

Forest
Service

Washington Office

14th & Independence SW
P.O. Box 96090
Washington, DC 20090-6090

File Code: 5300

Date: March 2, 2005

Route To:

Subject: 2005 Rainbow Gathering

To: Cooperators

To: Cooperators

Enclosed in this packet, you will find information related to the annual gathering of the Rainbow Family of Living Light. This year the annual gathering may occur on national forest land within what the rainbows identify as the "greater mid-Atlantic bio region". Information from the rainbow website has further defined this location within a national forest in either Region 8 or Region 9. The annual gathering is advertised as being from July 1 through July 7 and is expected to draw over 20,000 people. Typically, thousands will be onsite by June 20 and a majority of people gathering will remain onsite well after July 4th.

It is hoped that this material will help familiarize you with potential impacts and proposed actions that might occur in your area this summer.

The Forest Service National Incident management Team (NIMT) will be delegated authority by the Forest Supervisor to manage the event. The NIMT will be utilizing the Incident Command System and a unified command structure involving all agencies wishing to participate.

This packet contains the following information:

- Locations of previous annual gatherings beginning with 1972
- Summary of federal court cases related to noncommercial group use on national Forest System lands.
- Sample Unified Command organizational chart.

I will be meeting with many of you prior to the event this summer. If I can be of any assistance please call me at 703-605-4731.

Sincerely,


National Incident Management Team
Incident Commander
U.S. Forest Service

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Caring for the Land and Serving People

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BRIEFING PAPER

2005 RAINBOW FAMILY NATIONAL GATHERING

BACKGROUND

The Forest Service is the primary agency affected by the annual gathering of the Rainbow Family of Living Light (gathering) with responsibility for protecting natural resources and providing for public health and safety on National Forest System lands. For many years, the gathering has been held on various National Forest:

2004 – Modoc National Forest, Region 5
2003 – Wasatch - Cache National Forest, Region 4
2002 – Ottawa National Forest, Region 9
2001 – Boise National Forest, Region 4
2000 – Beaverhead/ Deerlodge National Forest, Region 1
1999 – Allegheny National Forest, Region 9
1998 – Apache-Sitgraves National Forest, Region 3
1997 – Ochoco National Forest, Region 6
1996 – Mark Twain National Forest, Region 9
1995 – Carson National Forest, Region 3

The Forest Service had no strategy for managing the gathering until 1997. For 26 years, the host Forest was left to deal with the social, natural resource, economic and political effects of “hosting” the gathering. In most cases, the Forest with the chosen site was left to start from scratch. Consistently, closing reports from the host Forest called for one group of Forest Service people, a team, to manage this event from year to year and for additional dollars to be allocated for this team’s activities.

CREATING AN ORGANIZED RESPONSE

In 1997, the National Leadership Team developed a strategy for managing the annual gathering and chose three individuals to serve in Incident Command System roles of Incident Commander, Operations Section Chief for Law Enforcement and Information Officer/ Public Affairs. These individuals were to be the consistent, experienced leadership for assisting the host Forest in managing the gathering for at least three years. In addition, money was allocated for the team’s activities in managing the gathering, thereby eliminating the severe budget impacts incurred by the host Forest. In 1997, Region 6 activated a Type II Fire Team for the gathering. The attempt to blend the three individuals in these leadership roles with a previously established team was not productive.

In 1998, the National Leadership Team refined the National Strategy and approved filling positions for a National Incident Management Team. This is a short team consisting of the Incident Commander, Safety/Health Officer, Information Officer, Planning Section Chief, Administrative Officer, Operations Section Chief for Law Enforcement and a Communications Section Chief. These seven individuals are charged with relieving the Forest and District of most of the day-to-day management of the gathering, while working closely with the unit to meet their unique resource and social concerns under a clear Delegation of Authority. The Team will work with the Line Officers concerns and desired outcomes in mind and utilize existing networks for communications efforts with communities, interest groups and other agencies. In 2005, a Special Uses Section Chief will be added to the Incident Management Team structure. In the future, this National Incident Team could be utilized on other types of incidents with unique social and law enforcement elements such as disasters or protests.

Management Management Strategy....

NATIONAL STRATEGY FOR THE MANAGEMENT OF LARGE GROUP ACTIVITIES ON NATIONAL FOREST SYSTEM LANDS

his strategy, which was presented and agreed to by the Forest Service National leadership Team, was modified to reflect a change in the 1998 Incident Command team and to update the current members of the working group.

TYPE OF ACTION REQUESTED: Decision on Forest Service approach to providing for public safety and protecting natural resources during large group activities on National Forest System lands.

BACKGROUND: In establishing a consistent national approach to managing large group activities, which both redeems our responsibility for the protection of life and resources and maintains credibility with the public, the following strategies were agreed to at the 1997 National Leadership Conference:

1. Management of Activity – A nationally appointed overhead team will manage the activity.
2. Funding – Funding for a large (10,000 + people), unplanned activities with multi-regional impacts will be accomplished through a Washington Office account. The amount available is approximately \$750,000.
3. Law Enforcement – Enforce applicable laws and regulations inside and outside the perimeter of the activity commensurate with law enforcement capability and current standards/ thresholds set by the affected judicial district in a fair and consistent manner.

The team was directed to identify a working group to determine a law enforcement approach with full consideration of the value of large group attendees, which protected their civil rights, and to report back to the National Leadership Conference in April.

ACTIONS: The team formed a working group that discarded the notion of a law enforcement strategy and developed a Forest Service strategy that seeks to achieve resource protection and public safety. Members of the working group as of April 8, 2004 are:

John Twiss, Forest Supervisor, Black Hills National Forest, R2
[REDACTED] AD-LE&I, WO
Ken Karkula, RH&WR, WO
[REDACTED] SAC-LE&I, R2
Ellen Hornstein, USDA-OGC, WO
Robert Lueckel, Forest Supervisor, Ottawa National Forest, R9
[REDACTED] SA-LE&I, WO

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Highlights of the Forest Service strategy are:

- Seamlessly integrates law enforcement personnel and actions into the total management of an event.
- Recognizes large group attendees are customers who, within law and regulation, have the right to gather on the National Forests.
- Acknowledges the religious and other Constitutional rights of large group activities.

- Recommends the use of resource protection and public safety tactics, such as Supervisor's Orders and road checkpoints.
- The Assistant Director for LE&I Operations and Policy collaborates with line officers and key members of the Incident Command Team to develop the specific enforcement tactics for a given large group activity.
- Safety and effectiveness of forest personnel is not compromised during large group activities. At a minimum:
 - Have in place communications systems, such as radios and repeaters.
 - Firearms and other appropriate defensive equipment is worn and visible at all time for authorized personnel.
 - Within the activity, personnel have equipment appropriate to administer the permit.
 - Through cooperative agreements, personnel work with local agencies to provide assistance for large group activities.
- Quality Standards for Investigations, prepared by the Presidents Council on Integrity and Efficiency (PCIE), is met.

The cornerstone of the strategy is to seek voluntary compliance to protect life and natural resources. Implementation tactics include:

- Education by distribution of printed materials, through Forest Officer contact and at local road checkpoints.
- Engineering using actions, such as locating events in areas that can tolerate large numbers of people, are away from critical wildlife habitat and cultural sites and that have adequate vehicle access and sewage facilities. The issuance of Noncommercial Group Use Permits and of appropriate Forest Supervisor closure orders aid in achieving this.
- Enforcement by law enforcement personnel, when voluntary compliance cannot be achieved.

2005 INCIDENT MANGEMENT OBJECTIVES

The National Incident Management Team objectives for Forest Service management of the 2005 annual gathering of the Rainbow Family of Living Light are:

- Promote the health and safety fo Forest Service employees, gathering attendees, area residents and other Forest visitors.
- Minimize the impact to the environment by interacting closely with the local Forest Service unit, providing information to gathering organizers and enforcing resource laws.
- Recognize and mitigate, to the extent possible, social and political impacts to the local Forest Service unit, providing information to gathering organizers and enforcing resource laws.
- Respect the civil rights of gathering attendees, Forest Service employees and members of cooperating agencies in all management activities.

These objectives will be implemented by using a pro-active management approach in:

- Coordinating with the local unit, communities and Rainbow Family attendees.
- Cooperating with federal, state, and local agencies.
- Enforcing applicable laws and regulations inside and outside the perimeter of activity in a fair and consistent manner. Enforcement will be commensurate wit law enforcement capability and current standards or thresholds set by the affected judicial district.
- Operating in a financially responsible manner and, at a minimum, remaining within allocated budget.
- Continually providing information, responding to the issues and concerns of state and local elected officials and the community and managing media relations in coordination with the local unit public affairs and line officers.

2005 Annual Gathering of the Rainbow Family of Living Light Talking Points

The Rainbow Family of Living Light holds an annual gathering every year.

- The gathering site is on national Forest System lands, but the Forest Service does not know the exact location of the gathering until mid June.
- The Rainbow Family has been holding an annual gathering for 30 years.
- Approximately 18 to 25 thousand individuals attend the Rainbow Family annual gathering.
- The Rainbow Family has a constitutional right to have this event, along with a legal responsibility to attain the required Special Use Permit from the USDA Forest Service.

2. The Forest Service requires a Special Use Permit for every group of 75 or more that wants to hold a meeting or event on National Forest System lands. Since the Rainbow Family annual gathering usually attracts several thousand people, they must have a permit to hold a legal gathering.

- The Forest Service has a duty to minimize resource impacts on National Forest System lands and to ensure the health and safety of all forest visitors. This is achieved through provisions in the permit regarding sanitation, resource protection and sensitive site and species information.

With the exception of para-military activities, the permit process does not interfere with the content or function of any group who wants to gather on National Forest System land. Rather, the permit authorizes the noncommercial group use to subject to time, place and manner restrictions that do not interfere with constitutional rights.

The Forest Service will manage the gathering using an Incident Management Team consisting of local Forest resource managers and professionals in law enforcement, safety and health and community relations. Activities will include:

- Keeping the public informed through meetings, the media and daily updates.
- Assigning safe travel routes, enforce forest road regulations and minimize the environmental impacts associated with parking large numbers of vehicles.
- Protecting resources with guidance in reducing displacement of wildlife, ensuring provision of adequate sanitation and mitigating effects to meadows and riparian areas and cultural resources.
- Providing a visible presence within and around the gathering to enforce laws and to assist state and local law enforcement officials if criminal violations occur.
- Developing a rehabilitation plan and overseeing the activities of any Rainbow Family volunteers remaining after the gathering to restore the site.
- Utilizing state and local expertise in law enforcement and health and safety and providing support through cooperative agreements.

GATHERING
GATHERING
Management
Management
Issues
Issues

RECURRING ISSUES

Large events such as the annual gathering have sparked issues on many levels. These include:

Resources

- Compacted and eroded soil.
- Water quality and riparian impacts.
- Sanitation issues
- Sensitive archeological sites, habitat, T&E species.
- Potential for fire danger/ use of campfires on site.

Traffic

- Parking problems (4000 to 6000 vehicles).
- Traffic congestion / vehicle related problems / abandoned vehicles
- Road degradation / erosion from heavy use.

Social

- Public nudity
- Confrontations between Rainbows and locals.
- Increased law enforcement related problems in various jurisdictions.
- Communications with the locally impacted community.
- Relationships between the local unit, the affected community, nearby residents and American Indian Tribes.
- Local and national media coverage.

Internal

- Significant time and financial impacts on the forest and district are likely in the areas of resource work (site rehabilitation planning and implementation), assistance in appropriate community contacts, increased need to provide information to potential forest visitors and guidance with local agreements and MOU's.
- Diverse opinions among employees about the gathering and Forest Service management activities.
- Communications with employees / rumor control.
- Double standard issue as it relates to permits.

RELATED LAW ENFORCEMENT ISSUES

Blood borne Pathogens – Some subjects encountered at past gatherings have been found to have HIV, hepatitis and other communicable diseases. Law Enforcement personnel take the necessary precautions when dealing with subjects at Rainbow Family gatherings.

Weapons – The Rainbow Family states that they will not tolerate or allow firearms within the gathering. However, reports of large numbers of firearms were received and firearms have been seen and confiscated at past gatherings. Many of the Rainbow Family members wear hunting type knives while at the gathering. Subjects have pulled knives on law enforcement personnel and threatened them in the past.

Interface and Civil Disobedience – Some Rainbow Family members' routinely attempt to interfere with the actions of law enforcement personnel. This is particularly true when officers are attempting to cite or take subjects into custody. In the past large groups of individuals have circled law enforcement personnel and attempted to interfere with their actions. Officers need to consider this, when attempting to take law enforcement action in the presence of large groups of people.

Fugitives – Fugitives from justice are routinely found at Rainbow Family gatherings. Subjects with active warrants for homicide, sexual assault, assault, theft, drug violations and other criminal violations have been found at past gatherings. Law enforcement personnel could contact these types of individuals and should take the necessary precautions.

Juvenile Runaways – Rainbow Family gatherings attract a large number of juveniles, many of which are runaways. During gatherings law enforcement personnel receive hundreds of reports from agencies throughout the country regarding juvenile runaways. In the past, the Rainbow Family has cooperated with law enforcement attempts to locate these juveniles.

Stolen Vehicles – Each year stolen vehicles are recovered and subjects arrested at Rainbow Family gatherings. Law enforcement personnel may encounter stolen vehicles during routine traffic stops and enforcement actions.

Sexual Assault – Sexual assaults have occurred at Rainbow Family gatherings in the past. Sexual predators have been found at these gatherings and some of the reported assaults have involved minors.

Controlled Substance Violations – Significant amounts of controlled substance, such as marijuana, LSD, methamphetamine, illegal mushrooms, prescription drugs and others are present at Rainbow Family gatherings. Barter Village is where drugs are commonly traded among gathering attendees. Law enforcement personnel could encounter individuals experiencing drug overdose or vehicle carrying illegal substances.

Vehicular Violations – All types of vehicles will arrive at the gathering in all types of conditions, including buses, vans, trucks, cars, motorcycles, etc... Driving under the influence (DUI) is a particular concern to law enforcement during these gatherings, along with alcohol related violations and drug impaired drivers. Unsafe and abandoned vehicles are common. Motor vehicles accidents, including fatal accidents, have occurred in the past.

20,000 people

Total Reported Statistics - All Law Enforcement Agencies
(For the period of June 3 to July 6, 2000)

TYPE	#
Felony arrests	48
Misdemeanor arrests	148
Warrants served	24
Citations issued	625
Warnings issued	1017
DUI	25
Other alcohol/drug related	138
Weapons	18
Disorderly Conduct/assault/officer interference	52
Traffic and vehicle	954
Vehicle accidents	11
Medical emergencies and assists	27
Juveniles recovered/assisted	57
Stolen/missing vehicle recovered	11
Stolen/missing private property/shoplifting	28
Loitering/panhandling	32
Nudity	21
Stolen/damaged public property	10
Natural resource damage/Game and fish	10
Public assists, assists to other agencies and other incidents	638

10,000 people

Statistical Information

Forest Service and Unified Command
With

Combined Interagency Total

(For the period of June 16 to July 10, 2000)

TYPE	FOREST SERVICE STATISTICS	INTERAGENCY STATISTICS	UNIFIED COMMAND STATISTICS
Felony Arrests	7	1	8
Misdemeanor Arrests	9	11	20
Warrants Served	2	0	2
Citations Issued	245	168	413
Warnings Issued	385	411	796
Incident Reports	299	36	335
TOTALS	947	627	1574
Occupancy/Use (Permit)	130	0	130
Occupancy/Use (Structures)	0	0	
DUI	8	13	21
Other Alcohol	36	4	40
Drug Related	125	6	131
Weapons	0	0	0
Disorderly Conduct/Assault/ Interference	45	2	47
Traffic and Vehicle	422	562	984
Vehicle Accidents	35	1	36
Medical Emergencies and Assists	15	2	17
Juveniles Recovered/Assisted	6	0	6
Stolen/Missing Vehicle Recovered	2	0	2
Stolen/Missing Private Property/Shoplifting	0	4	4
Loitering/Panhandling	0	22	22
Nudity	0	1	1
Stolen/Damaged Public Property	1	2	3
Natural Resource Damage/Game and fish	38	0	38
Public Assists and Other Incidents	84	8	92
TOTALS	947	627	1574

About the Incident Team....

2005 NATIONAL INCIDENT MANAGEMENT TEAM

██████████ - INCIDENT COMMANDER

██████████ is a United States Forest Service ██████████ assigned to the Washington Office Enforcement and Liaison Staff. ██████████ has over six years experience with the Forest Service Law Enforcement & Investigations as both a Law Enforcement Officer and as a Special Agent in Region Nine that included investigations, patrol, aviation operations, and detail experience as the acting Assistant Special Agent in Charge. ██████████ was the National Incident Management Team - Incident Commander for the 2004 national rainbow gathering. Before coming to the Forest Service, ██████████ served for over seven years with the United States Secret Service in Washington D.C. in enforcement with the Uniformed Division, as a Team Leader for the Emergency Response Team, and in Foreign Mission security and emergency response liaison. ██████████ also served for over three years with the United States Navy - SEABEES. Two years assigned to Camp David (Presidential Retreat) as the Aspen Lodge Crew Leader.

Phone: (703)605-██████████

Email: ██████████

██████████ - DEPUTY INCIDENT COMMANDER / OPERATIONS CHIEF

service, ten of ██████████ is currently a United States Forest Service ██████████ assigned to the Region Nine -Regional Office in Milwaukee, Wisconsin. ██████████ has over eighteen years experience with the Forest Service, ten of those years being specialized experience in Forest Service Law Enforcement & Investigations as both a Law Enforcement Officer and as a Special Agent serving in Regions Two, Nine, and Ten. ██████████ has worked several large events to include the 1995 National Rainbow gathering, "Operation Linebacker" border operations to reduce drug interdiction from Mexico, the Annual Sturgis Motorcycle Rally in South Dakota, and Regional Rainbow gatherings in Colorado.

Phone: (414) 297-██████████

Email: ██████████

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JON SELBY - HEALTH & SAFETY OFFICER

Jon has worked for the Forest Service for 28 years and is currently a Law Enforcement Officer on the Coconino National Forest in Arizona. Jon started working in fire and as a Law Enforcement Officer on the Tonto National Forest. Jon has served as a Safety Officer Type I & II with several fire teams. John has served as the National Incident Management Team - Health & Safety Officer for the 2003 and 2004 national rainbow gatherings.

Phone: (928)354-2216

Email: jselby@fs.fed.us

DON PALMER - PLANNING SECTION CHIEF

Don has worked 27 years with the Forest Service, primarily in recreation and wilderness management. Don has worked in three regions, including Mt. Hood NF (R6), Pisgah NF (R8), Ottawa NF (R9) and is currently on the Monongahela NF in West Virginia (R9), where he is the Recreation / Wilderness Program Manager. Don has worked as a Recreation Technician, Wilderness Ranger, Other Resources Assistant, Public Affairs Officer and Forest Recreation Staff Officer. Don has been qualified as a Planning Section Chief and Situation Unit Leader since 1989 and has served on several different incident management teams in those capacities. Don has served as the National Incident Management Team - Planning Section Chief for the 2003 & 2004 national rainbow gatherings.

Phone: (304)636-1800 ext. 280

Email: djpalmer@fs.fed.us

STEPHEN STINE - INFORMATION OFFICER

Steve Stine has worked 29 years with the Forest Service. Steve is currently assigned to the U.S. Forest Service – Department of Energy, Savannah River facility located in New Ellenton, S.C. Steve has served in the Information Officer capacity on 11 incidents within the last five years. He has had a diverse array of assignments as the Information Officer to include: TV talk shows, submission and publication of fire related newspaper stories, live camera interviews, press releases, working with TV news crews, and work with multiple agencies on large incidents. Steve has served as the unit's Public Affairs Officer for almost 4 years with responsibility for legislative contacts, and coordination with the Department of Energy in public affairs related to natural resources matters.

ALISSA LAND – ADMINISTRATIVE OFFICER

Alissa currently serves as the Program Assistant for Region 8 West Zone Law Enforcement & Investigations on the Ouachita NF. Alissa has performed duties in purchasing, tracking expenditures, pay and leave liaison, LEIMARS data entry and review, organizing training operations, Cooperative Law Enforcement Agreements maintenance, and working with United States Attorneys Offices, Federal Courts staff, U.S. Marshals, County Sheriffs and State Police. Alissa has worked in Budget and Finance for eleven years as an Accounting Technician. Alissa served as an assistant in the Administrative Unit in 2002 & 2003, and as the National Incident Management Team – Administrative Officer for the 2004 national rainbow gathering. Phone: (501)321-5337 Email: aland@fs.fed.us

CHUCK HOWARD – COMMUNICATIONS UNIT LEADER

Chuck currently serves as a Radio and Communications Technician for the U.S. Forest Service at the San Bernardino NF. Chuck has been a communications unit leader for the past four years performing duties on various fire situations to include the set up of communication repeaters, radio programming, and has supervised other communication technicians and radio operators. Chuck has also coordinated and outlined communication plans for fire personnel. Chuck has performed duties as a traveling communication technician for the Rocky Mountain area Coordination Center, Northern Rockies Coordination Group and Northwest Coordination Center. Chuck served as the National Incident Management Team – Communications Unit Leader for the 2004 national rainbow gathering. Phone: (909)382-2956 Email: clhoward@fs.fed.us

NAOMI JOHNSON – SPECIAL USES SECTION CHIEF

Naomi has recently served as the Acting District Ranger on the Uwharrie NF. Naomi began her Forest Service career in 1984 in Wyoming on the Black Hills NF as a timber marker and worked seasonally for four years before becoming a permanent employee on the Payette NF as a log scaler. After two years in Idaho, Naomi returned back to the Black Hills NF as a scaler and while assigned there began working in lands and special uses. In 1992 Naomi moved to the Uwharrie NF in North Carolina as a reality specialist, and left in 1995 to become the lands program manager for the George Washington & Jefferson National Forests. Naomi has worked with the Region 8 – Regional Office assisting with special uses training (including noncommercial group uses) in various locations around the region. Naomi was detailed to Region 9 to serve as an INFRA coordinator when it was first implemented, and later as the Region 9 Special Uses Coordinator.

Phone: (910) 576-6391 Email: njohnson@fs.fed.us

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The Permit Regulations.....

The Permit Regulations.....

USDA Forest Service SPECIAL-USE APPLICATION & PERMIT FOR NONCOMMERCIAL GROUP USES (Ref.: 36 CFR 251.54) Authority: Organic Act of 1897, 16 U.S.C. 551	FOREST SERVICE USE TYPE 311 <table style="width: 100%;"> <tr> <td style="width: 33%;">DATE RECEIVED ____/____/____</td> <td style="width: 33%;">HOLDER NO. _____</td> <td style="width: 33%;">EXPIRATION DATE ____/____/____</td> </tr> <tr> <td>TIME: ____:____</td> <td colspan="2"></td> </tr> <tr> <td colspan="2">APPLICATION GRANTED _____ DENIED _____</td> <td>DATE ____/____/____</td> </tr> <tr> <td colspan="2"></td> <td>TIME ____:____</td> </tr> </table>	DATE RECEIVED ____/____/____	HOLDER NO. _____	EXPIRATION DATE ____/____/____	TIME: ____:____			APPLICATION GRANTED _____ DENIED _____		DATE ____/____/____			TIME ____:____
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TIME: ____:____													
APPLICATION GRANTED _____ DENIED _____		DATE ____/____/____											
		TIME ____:____											

PART I - APPLICATION

1. APPLICANT INFORMATION

~~INDIVIDUALS ASSEMBLING~~ Address of Group or _____
 Name of Group: **FOR EXPRESSIVE ACTIVITY AND** (whichever is applicable) **SANTA FE, NM 87505**
MEDITATION FOR PEACE

Name of Contact: _____

Day Phone: 505-660-_____

Evening Phone: _____

**2. DESCRIPTION OF PROPOSED ACTIVITY: TEMPORARY ENCAMPMENT FOR EXPRESSIVE
PURPOSES INCLUDING: INFORMATION EXCHANGE, EDUCATIONAL ACTIVITIES,
PRAYER, MEDITATION, CONTEMPLATION AND SUBILATION.**

3. LOCATION & DESCRIPTION OF NATIONAL FOREST SYSTEM LANDS & FACILITIES APPLICANT WOULD LIKE TO USE:
"LITTLE WEST FORK BLACKS FORK AREA" T.3N, R.12E. APPROX SECS. 30, 29, 31; SMALL PORTIONS
OF SEC. 19, 20, AND 6.
T.3N, R.11E. APPROX SECS. 24, 25, 26
PORTIONS OF T.2N, R.11E., SECS 3 & 4, BACKUP PARKING

4. ESTIMATED NUMBER OF PARTICIPANTS & SPECTATORS FOR PROPOSED ACTIVITY

Participants: 18,500

Spectators: 3,500

5. STARTING & ENDING DATE & TIME OF PROPOSED ACTIVITY:

START: JUNE / 15 / 2003
Date

NOON
Time

END: JULY / 28 / 2003
(END OF CLEARUP PERIOD)

10 PM
Time

6. NAME OF PERSON(S) WHO WILL SIGN A SPECIAL-USE PERMIT ON BEHALF OF THE GROUP (May be same as contact listed in item 1.)

Name: _____
 Address: _____
 Day & Evening Phone: _____
 Signature: _____
 Date: 6/15/03

Name: **2. EVANSTON, WYO. MEETING VIDEO TAP**
3. NOTIFICATION of INTENT 5/8/03
 Address: **TO APPLY 3/31/03**
 Day & Evening Phone: _____
 Signature: _____
 Date: _____

AS AN INDIVIDUAL **APPLICATION NOT VALID UNLESS SIGNED BY CONTACT.**

 Date: 6/15/03

18 U.S.C. § 1001 makes it a crime for any person knowingly and willfully to make to any department or agency of the United States any false, fictitious, or fraudulent statements or representations as to any matter within its jurisdiction.

PART II - PERMIT

Use under this permit shall begin on 06-17-2003 and end on 07-28-2003. The permit shall not be extended.

2. Individuals Assembling For Expressive Activity and Meditation for Peace (the holder) is hereby authorized to use, subject to the terms of this permit, National Forest System lands described in and as shown in attached Exhibit(s) B. This permit covers approximately 4,000 acres and/or n/a miles.

3. The holder is authorized to conduct the following activities and install the following improvements in the permitted area:

Noncommercial group use event described on application as "Temporary encampment for expressive purposes including information exchange, educational activities, prayer, meditation, contemplation, and jubilation."

4. The holder shall conduct the authorized activities according to the attached approved plans and specifications, Exhibit(s) A. The holder shall not install any improvements not specifically identified and approved above or in exhibits.

5. No soil, trees, or other vegetation may be destroyed or removed from National Forest System lands without specific prior written permission from the authorized officer.

6. The holder shall comply with all federal, state, county, and municipal laws, ordinances, and regulations which are applicable to the area or operations covered by this permit.

7. The holder shall maintain the improvements and premises to standards of repair, orderliness, neatness, sanitation, and safety acceptable to the authorized officer. The holder shall fully repair and bear the expense for all damages, other than ordinary wear and tear, to National Forest System lands, roads and trails caused by the holder's activities.

The holder has the responsibility of inspecting the use area and adjoining areas for dangerous trees, hanging limbs, and other evidence of hazardous conditions which would pose a risk of injury to individuals. After securing permission from the authorized officer, the holder shall remove such hazards.

9. The holder shall be liable for any injury, loss, or damage, including fire suppression costs and environmental harm or injury to natural resources, that arises in connection with the use and occupancy authorized by this permit.

10. The holder shall indemnify and hold harmless the United States for any injury, loss, or damage, including third-party claims, damage to federal property, fire suppression costs, and environmental harm or injury to natural resources, that arises in connection with the use and occupancy authorized by this permit.

11. The person who signs this permit is not subject to any individual liability under this permit as a result of that signature. The person who signs this permit ~~signs as an agent of the holder and~~ provides his or her name solely to allow notice of actions pertaining to the permit to be communicated to the holder and to give the permit legal effect.

12. The holder agrees to permit free and unrestricted access to and upon the premises at all times for all lawful and proper purposes not inconsistent with the intent of the permit or with the reasonable exercise and enjoyment by the holder of the privileges thereof.

13. This permit is subject to all valid existing rights and claims outstanding in third parties.

14. This authorization may be revoked or suspended only in accordance with 36 CFR 251.60(a)(1)(i). Upon expiration or revocation of this permit, the holder shall immediately remove all improvements except those owned by the United States, and shall restore the site within 30 days, unless otherwise agreed upon in writing. If the holder fails to remove the improvements, they shall become the property of the United States, but that will not relieve the holder of liability for the cost of their removal and the restoration of the site.

15. This permit is a license for the use of federally owned land. It does not grant any interest in real property. This permit is not transferable. The holder shall not enter into any agreements with third parties for occupancy of the authorized premises and improvements.
16. Any decision concerning this permit, including but not limited to suspension or revocation and modification of permit terms and conditions, is not subject to administrative appeal and is immediately subject to judicial review.
17. This permit is accepted subject to the conditions set forth herein, including any conditions in any exhibits attached to and made a part of this permit.
18. The above clauses shall control if they conflict with additional clauses or provisions.

I have read and understand the terms and conditions and agree to abide by them.

HOLDER: INDIVIDUALS ASSEMBLING

AS AN INDIVIDUAL

By: 

Name: 

Date: June 17, 2003

U.S. DEPARTMENT OF AGRICULTURE
Forest Service

Authorization is granted:

By: Tracy Hollingshead

Name: Tracy Hollingshead

Title: Acting District Ranger

Date: June 17, 2003

Exhibit A

Operations and Maintenance Plan

~~Rainbow Family of Living Light~~ 2003 Gathering

Noncommercial Group Use Permit Wasatch-Cache National Forest Evanston Ranger District

This Operations and Maintenance Plan has been developed to mitigate potential resource impacts associated with the 2003 Gathering of ~~the Rainbow Family of Living Light~~ **INDIVIDUALS ASSEMBLY** Noncommercial Group Use permit and is included as Exhibit A of the Special Use Application and Permit for Non-Commercial Group Uses (Reference: 36 CFR 251.54).

Health and Safety

1. The treatment of human waste is dependent on a number of factors including specific site features such as soil type, slopes, and depth of the water table. Therefore to assure the health and safety of visitors to the gathering site the following actions will be implemented as part of the permit authorization:
 - a) Portable toilets will be positioned at major parking areas and concentrated use areas which are less than 100 feet from a surface water. The number of toilets to be installed at these locations will be determined by the Forest Service and the holder based on anticipated use at each location. These toilets will be pumped and cleaned daily.
 - b) As an alternative to Portable toilets, Earth Pit Privies or Slit Trenches will be used. Earth Pit Privies or slit trenches will meet State of Utah and Summit County Health Department requirements:
 - i) Slit trenches will be constructed on upland sites. These trenches should be approximately 12 inches wide and of an adequate length for the expected number of people. The depth between the bottom of the trench and the seasonal high water table should not be less than 48 inches. Slit trenches will be located at least 300 feet from surface waters and down hill or down slope of any drinking water sources.
 - ii) The base of the pit of a Privy or a slit trench will be a minimum of forty-eight (48") inches above the limiting zone or the seasonal high water table, and located a minimum of twenty-five (25') feet from steep drop-offs and ~~one THREE~~ hundred (300') feet from lakes, streams or other surface waters.

2. Trash will be removed from the site daily in accordance with state sanitation requirements.
3. Biological Hazards generated at the CALM tent will be disposed of at an appropriate medical waste disposal facility. No biological waste may remain on the site.
4. Primary access roads will be kept clear of vehicles and other obstructions to facilitate administrative and emergency response.
5. Drinking water should be filtered and treated. Daily water testing for total coliform and fecal and e.coli as recommended by the County Health Department.

Resource Protection

1. Parking areas will be pre-determined by the Forest Service and the holder, and flagged by the holder. The holder is responsible to assure that visitors park within the designated areas.
2. Sensitive areas (archaeological sites, wetlands, sensitive species, etc) will be flagged by the Forest Service. The holder is responsible to assure that visitors do not camp or congregate in these areas, or remove items from these areas (i.e., plants, any item 50 years or older such as old bottles, rusty cans).
3. Restrict vehicles to designated parking areas to reduce the possibility of invasive weed infestations and oil and gas contamination of soils and ground water.
4. All designated travel routes and use areas within 100 feet of surface water will be approved by the Forest Service.
5. Collection of edible and medicinal plants and plant parts should be made in a sustainable manner, with no more than 30% of product in a given area removed.
6. There will be no camping within 100 feet of running water.
7. Latrines: Latrines and waste pits will not be constructed within 300 feet of running water. Latrines and waste pits will not be located in areas that contain riparian vegetation. Latrines and waste pits will be designated by the District Ranger or designated representative.
8. Kitchens: Gray water disposal will be at least 300 feet from running water and will not be located within areas that contain riparian vegetation. Kitchen waste/wash

water and food wastes (gray water) will be disposed of at least 300 feet from running water.

9. No washing with soap or detergents in any running water.
10. Travel by motorized vehicles up to 300 feet off designated open roads is allowed if no resource damages will be incurred. Heavy rutting of wet soils, cutting of green trees, running over small trees, etc. will not be allowed.
11. Motorized vehicles are prohibited in meadows except in designated parking. No vehicles will be permitted beyond closure gates except in extreme emergencies as agreed to by the Forest Service and Rainbows. ~~INDIVIDUALS ASSEMBLING~~
12. The signing of facilities, activities, services, and travel routes in the gathering area will be done by ~~the Family~~ as necessary.
~~INDIVIDUALS ASSEMBLING~~
13. Areas restricted from use for environmental reasons will be signed and flagged by ~~the Rainbow Family~~ after consultation with the District Ranger or designated ~~representative~~ to identify areas of concern.
~~INDIVIDUALS ASSEMBLING~~
14. Campfires will be attended at all times.
15. An "Open Fire Closure" is a definite possibility because of the continuing drought. Recent rain showers have helped the situation but we are still well below average moisture levels. If a fire closure is issued, no open fires will be allowed. All cooking and warming will have to be accomplished with camp stoves fueled by propane, white gas, etc. Smoking will be allowed only within vehicles.
16. Avoid excavating or digging out around drinking water sources. Use temporary collection techniques (such as rocks, logs, or tarps) to collect drinking water at the source.
17. No off-road motorized travel is allowed except in designated parking areas.
18. No parking on FS Road 307 or on other access roads into the gathering site.
19. Log bridges over the Little West Fork Black's Fork will be established every 500 ft. (as designated by the District Ranger or designated representative) to minimize destruction of spawning beds.

Site Rehabilitation

1. All parking areas, roads, trails, and concentrated use areas will be scarified and seeded with a native seed mix approved by the Forest Service.

2. All improvements, structures, vehicles, garbage, and personal equipment will be removed.
3. Slit trenches will be filled and seeded and any surface waste removed from the area.
4. No removal of cultural resources (artifacts) during rehabilitation.
5. A joint inspection between the Forest Service and the Permit Holder will be conducted prior to final departure from the site.

About the Rainbow Family.....

Mini. Manual

same as 2002

18 duplicate pages
not sent